

# PROCEEDINGS

### Optimizing Policy Implementation in Local Government: Analyzing Communication, Human Resources, Disposition, and Bureaucratic Structure in the Protocol and Communication Section of Pesisir Barat Regency

Hanito Baskara<sup>1</sup> Tanzil<sup>2</sup> Rahmawati<sup>3</sup> Malik<sup>4</sup> Zainab Ompu Jainah<sup>5</sup>

<u>malik@ubl.ac.id</u> <sup>12345</sup>Universitas Bandar Lampung

#### ABSTRACT

This study examines the implementation of the core duties and functions of the Protocol and Communication Section in Pesisir Barat Regency, focusing on the key factors influencing policy execution. Drawing on Edward III's framework, the study explores the role of communication, human resources, disposition, and bureaucratic structure in ensuring effective policy implementation. Findings reveal that while communication within the section is clear and effective, staff often struggle with task comprehension due to limited experience and skills. Human resource development is identified as a critical area for improvement, as the educational background and training of employees impact their ability to perform optimally. Furthermore, staff disposition is generally positive, though uneven workload distribution within the bureaucratic structure hinders overall efficiency. The study highlights the importance of continuous training and structural adjustments to optimize the performance of the Protocol and Communication Section. Recommendations for enhancing human resource capabilities and revising bureaucratic frameworks are proposed to ensure improved policy implementation.

Keywords: Policy Implementation, Communication, Human Resources, Bureaucratic Structure, Local Government

#### Introduction

The implementation of public policies plays a crucial role in determining the success of government functions and services (Y. Chen, 2021; Manaf et al., 2023; Sang, 2023). Despite numerous efforts by the government to improve public services—emphasizing speed, accuracy, fairness, affordability, non-discrimination, and transparency—results have often been suboptimal (Hafeez et al., 2020; Pareek & Sole, 2020; Viendyasari, 2020). A significant indicator of this underperformance is evident in the persistent bureaucratic nature of public services, which has frequently drawn public complaints due to its failure to prioritize the needs of service users (Bastaman, 2021; Cepiku & Mastrodascio, 2021; Farida et al., 2018). The Protocol and Leadership Communication Section of Pesisir Barat Regency is no exception to these challenges, facing issues in both leadership and service delivery. Government organizations require competence, work experience, skills, discipline, and motivation to realize their vision, mission, and core functions (Kadri & Syamsir, 2020; Nurung et al., 2020; Syahrian, 2020). However, effective supervision and corruption-free administration remain difficult to achieve, particularly when competence is overlooked in the appointment of key officials, thus affecting service quality (H. Chen & Wu, 2023; Fachururozi et al., 2024; Sopian et al., 2020).

In line with the challenges in policy implementation, it is essential to understand how the core functions and duties (TUPOKSI) of government sections, such as the Protocol and Leadership Communication Section of Pesisir Barat, are carried out. Several issues have been identified: employees often feel that their tasks do not align with their assigned roles, some are unfamiliar with the specific functions of the section, and there are contradictions between the work programs and their actual execution, making it difficult to evaluate performance. Furthermore, discrepancies between planned and implemented tasks complicate policy evaluation and hinder progress towards improved public service delivery (Byamugisha & Basheka, 2015; Eneanya, 2018; Likangaga et al., 2023).

This study aims to investigate the implementation of the core functions and duties of the Protocol and Leadership Communication Section of Pesisir Barat Regency, identifying factors that inhibit successful implementation. By doing so, the study seeks to provide insights into improving public service delivery and administrative efficiency. This investigation addresses two key research questions: (1) How is the policy implementation in the Protocol and Leadership Communication Section of Pesisir Barat Regency carried out? and (2) What factors hinder the effective implementation of these policies?



## JI. Z.A. Pagar Alam No. 89 Gedong Meneng, Bandar Lampung

PROCEEDINGS

#### Methodology

This research employs a qualitative descriptive approach to explore the implementation of policies related to the core functions and duties of the Protocol and Leadership Communication Section of Pesisir Barat Regency. The qualitative method is suitable for describing and analyzing policy implementation and identifying factors that affect performance. The study focuses on how these policies are carried out and the challenges encountered in the process.

Data were collected through interviews with key informants involved in the protocol and leadership communication activities, as well as a review of relevant documents. This approach allows for a deep understanding of the operational context and the factors influencing policy implementation. Qualitative research is particularly appropriate for investigating complex social phenomena, including organizational behavior, leadership, and policy implementation (Barusman & Habiburrahman, 2022; Caggiano & Weber, 2023; Gassner & Gofen, 2018). The data gathered through this method were analyzed thematically to identify recurring patterns, insights, and implications for improving the effectiveness of policy implementation (Barusman et al., 2024; Dewi et al., 2023; Yang, 2023). This method ensures that the study provides a comprehensive evaluation of the challenges and opportunities within the Protocol and Leadership Communication Section, offering valuable recommendations for enhancing the quality of public service in Pesisir Barat Regency.

#### **Result and Discussion Results**

The results of the study on the implementation of the core duties and functions of the Protocol and Communication Section in Pesisir Barat Regency reveal several key findings. Communication, as outlined by Edward III, is fundamental to ensuring successful policy execution. The study found that communication within this section, both formal and informal, is conducted effectively. Leaders deliver instructions clearly, and although some employees do not fully understand their tasks, the leadership accommodates these challenges by providing guidance. According to interviews with key informants, communication occurs not only through written channels, such as technical guidelines, but also orally, in meetings and dialogues. This dual approach facilitates clearer understanding and a smoother execution of tasks. Additionally, staff members generally perceive the communication as effective, enhancing their ability to perform their duties.

Human resources emerged as a crucial factor in the execution of the duties and functions. Despite the staff's efforts to meet the expectations set by their superiors, limitations in educational background and skills often hinder optimal performance. The leadership acknowledges these limitations and provides opportunities for staff to improve through continued education and training. The research highlights that enhancing human resource capabilities is essential for achieving better organizational performance, particularly in ensuring that employees feel equipped and motivated to carry out their roles effectively.

In terms of disposition or attitude, the staff generally demonstrates a positive approach towards fulfilling their responsibilities. Employees exhibit a strong sense of duty and willingness to execute their tasks, though the research notes some instances where their abilities fall short of expectations. Despite these challenges, staff members continue to work in alignment with the organizational goals, and their motivation is supported by the leadership's encouragement and understanding. The research identifies attitude as a significant aspect of policy implementation, influencing how effectively tasks are executed.

Finally, the study found that the bureaucratic structure within the Protocol and Communication Section plays a vital role in the successful implementation of duties. The structure, though simple and centralized, presents certain challenges, such as an uneven distribution of tasks among staff. This unevenness leads to some employees carrying heavier workloads than others. Despite these structural challenges, employees remain committed to completing their assigned tasks, but improvements in organizational structure could alleviate the burdens and improve overall efficiency.

#### Discussion

The findings of this study align with the theoretical framework of policy implementation, particularly with the essential elements outlined by Edward III, such as communication, human resources, disposition, and bureaucratic structure (Y. Chen, 2021; Manaf et al., 2023; Sang, 2023). The communication process within the Protocol and Leadership Communication Section of Pesisir Barat Regency is deemed moderately effective, reflecting the importance of clear and consistent communication for organizational success (Cepiku & Mastrodascio, 2021). However, challenges arise when employees lack a thorough understanding of their tasks, which is often due to limitations in work experience or misalignment between their roles and the functions of the section (Kadri & Syamsir, 2020; Sopian et al., 2020). These findings highlight the importance of continuous training and professional development, reinforcing previous research on the need for skills enhancement to meet organizational goals (Nurung et al., 2020; Syahrian, 2020).

Human resources play a pivotal role in the execution of tasks, as demonstrated by the study. Despite motivation and a willingness to perform, skill gaps hinder optimal performance (Bastaman, 2021; Sopian et al.,



# PROCEEDINGS

Jl. Z.A. Pagar Alam No. 89 Gedong Meneng, Bandar Lampung

2020). The leadership's initiative to offer additional education and training opportunities aligns with broader strategies for improving organizational outcomes (Pareek & Sole, 2020). This finding supports the view that investing in human capital through professional development is critical for the long-term success of public service delivery (Viendyasari, 2020).

The attitude and disposition of staff also significantly influence task execution. The study found that employees generally maintain a positive attitude toward their roles, despite difficulties (Byamugisha & Basheka, 2015). This echoes the understanding that motivation and commitment are vital drivers of performance. Leadership's supportive approach, which includes recognizing staff limitations and providing encouragement, fosters a positive organizational culture (Hafeez et al., 2020; Sang, 2023). This approach reflects previous studies that underscore the importance of nurturing a constructive work environment to enhance performance.

However, the bureaucratic structure of the Protocol and Leadership Communication Section presents notable challenges. While the centralized nature of the structure ensures clear lines of authority, it also leads to uneven workloads among staff, with some employees being overburdened while others are underutilized (Bastaman, 2021; Cepiku & Mastrodascio, 2021). This imbalance hampers the effectiveness of policy implementation, as observed in other research on bureaucratic inefficiencies (Eneanya, 2018; Likangaga et al., 2023). Revisiting and restructuring the distribution of work could enhance the overall efficiency and service quality of the section, addressing the identified issues in policy execution (H. Chen & Wu, 2023; Syahrian, 2020).

#### Conclusion

In conclusion, the implementation of the duties and functions of the Protocol and Communication Section in Pesisir Barat Regency has been effective but faces several challenges. Communication, though clear and effective, is sometimes hindered by the staff's limited understanding of their tasks. Human resource development remains a significant area for improvement, as many employees lack the necessary skills to perform their duties optimally. The leadership's efforts to address these limitations by providing further education and training opportunities are commendable and necessary for improving overall organizational performance. Furthermore, the disposition of the staff is generally positive, with employees showing a strong sense of duty and commitment to their roles. However, their ability to perform optimally is often constrained by their skill levels and the uneven distribution of workloads. The bureaucratic structure, while clear, contributes to these workload disparities and could benefit from restructuring to create a more balanced work environment. Ultimately, this research has advanced the understanding of how policy implementation is influenced by communication, human resources, disposition, and bureaucratic structure, offering valuable insights for future improvements in the organizational functioning of the Protocol and Communication Section in Pesisir Barat Regency. Future research could explore strategies for optimizing human resource development and restructuring bureaucratic frameworks to enhance the efficiency and effectiveness of policy implementation.

#### References

- Barusman, A. R. P., & Habiburrahman, H. (2022). The role of supply chain management and competitive advantage on the performance of Indonesian SMEs. *Uncertain Supply Chain Management*, 10(2), 409–416.
- Barusman, A. R. P., Pranata, T. H., Agustina, M., Maulana, I., Oktaviannur, M., & Heldan, E. (2024). The Influence of Motivation, Work Environment and Work Professionalism on Employee Performance at the Office of The Regional Development Planning Agency of West Tulang Bawang Regency. *Journal of Administration, Policy and Service Integration*, 1(1), 85–96. http://journal.ubl.ac.id/index.php/japsi
- Bastaman, K. (2021). Quality of Population Document Service in Subang Regency. *Journal of Governance*, 6(1), 46–62. https://doi.org/10.31506/jog.v6i1.11017
- Byamugisha, A., & Basheka, B. C. (2015). Evaluating the Budget and Efficiency of the Security, Justice and Governance Cluster in Uganda: An Empirical Analysis. *Africa's Public Service Delivery and Performance Review*, 3(2), 26–80. https://doi.org/10.4102/apsdpr.v3i2.80
- Caggiano, H., & Weber, E. U. (2023). Advances in Qualitative Methods in Environmental Research. *Annual Review of Environment and Resources*, 48(1), 793–811. https://doi.org/10.1146/annurev-environ-112321-080106
- Cepiku, D., & Mastrodascio, M. (2021). Equity in Public Services: A Systematic Literature Review. *Public Administration Review*, 81(6), 1019–1032. https://doi.org/10.1111/puar.13402
- Chen, H., & Wu, X. (2023). Research on the Optimization of the Civil Servant Team Structure under the Background of Clean Government Construction. Academic Journal of Humanities & Social Sciences, 6(12), 92–95. https://doi.org/10.25236/AJHSS.2023.061214
- Chen, Y. (2021). The Impact of Responsibility Delegation on Policy and Practice Implementation: A Contingency



https://doi.org/10.1080/15309576.2021.1918188

Management

44(4),842-867.

- Dewi, T., Pertiwi, W., & Yuliawati, J. (2023). Implementation of work discipline that affects employee performance in the general administrative services section in the pebayuran district office bekasi district. Edutran Business and Management, 1(1), 69-76. https://doi.org/10.59805/ebm.v1i1.27
- Eneanya, A. N. (2018). Performance management system and public service delivery in Nigeria: Impacts, problems, challenges and prospects. Africa's Public Service Delivery and Performance Review, 6(1), 1–9. https://doi.org/10.4102/apsdpr.v6i1.201
- Fachururozi, K., Syahputra, N., Sari, D. P., Heldan, E., & Suharyo, A. (2024). The Impact of Employee Quality and Work Discipline on Productivity: A Case Study of the Bandar Lampung Madya Tax Services Office. ICEBFG Proceedings 2024: Papers from the 6th ICEBFG Conference, 120–125.
- Farida, I., Purnomo, A., & Nuzir, F. A. (2018). Development model of public open space in Bandar Lampung City's regional government. Journal Opcion, 34, 879-895.
- Gassner, D., & Gofen, A. (2018). Street-Level Management: A Clientele-Agent Perspective on Implementation. Journal of Public Administration Research Theory, 28(4), 551-568. and https://doi.org/10.1093/jopart/muy051
- Hafeez, M. M., Ahmed, R. N., Khan, M. D., & Safdar, M. A. (2020). What are the Crisis and Issues of Governance in Pakistan? An Analysis. Review of Applied Management and Social Sciences, 3(1), 53-59. https://doi.org/10.47067/ramss.v3i1.24
- Kadri, M., & Syamsir. (2020). The Influence of Leadership Behavior of Employee Service Quality in the Employee Office and Human Resources Development in South Pesisir District. Proceedings of the International Conference on Public Administration, Policy and Governance (ICPAPG 2019), 15–19. https://doi.org/10.2991/aebmr.k.200305.175
- Likangaga, R., Kumburu, N., & Panga, F. (2023). Influence of Accountability Indicators on Service Delivery among Local Government Authorities in Dodoma, Tanzania. East African Journal Of Education And Social Sciences, 4(3), 96-108. https://doi.org/10.46606/eajess2023v04i03.0281
- Manaf, H. A., Mohamed, A. M., & Harvey, W. S. (2023). Citizen Perceptions and Public Servant Accountability of Local Government Service Delivery in Malaysia. International Journal of Public Administration, 46(12), 823-832. https://doi.org/10.1080/01900692.2022.2025829
- Nurung, J., Rakhmat, Tamsah, H., Burhanuddin, & Azis, M. (2020). The effect of leadership on public service quality. IOP Conference Series: Earth and Environmental Science, 473(1), 1-6https://doi.org/10.1088/1755-1315/473/1/012070
- Pareek, U., & Sole, N. A. (2020). Delivery of Time-Bound Public Services to Citizens: Indian Experience. Indian Journal of Public Administration, 66(3), 343–355. https://doi.org/10.1177/0019556120953806
- Sang, H. M. (2023). Assessment of the Quality of Public Services in the Period of the Forth Industrial Revolution: The case in Binh Duong Province. Journal of Business and Management Sciences, 11(4), 240-244. https://doi.org/10.12691/jbms-11-4-3
- Sopian, A. R., Natoen, A., Satriawan, I., & Periansya. (2020). The Influence of Commitment on State Civil Apparatus in the Governor Office of South Sumatera. Proceedings of the 3rd Forum in Research, Science, and Technology (FIRST 2019), 88-95. https://doi.org/10.2991/assehr.k.200407.016
- Syahrian. (2020). The role of leadership, organizational commitment and competence in the organizational culture of the state civil apparatus and its implications for the performance of public services in the trade and industry offices of regencies. Dinasti International Journal of Management Science, 1(3), 247-264. https://doi.org/10.31933/dijms.v1i3.75
- Viendyasari, M. (2020). The Application of Digital Administration to Minimize Maladministration in Public Services: A Case Study of Jakarta Investment and One Stop Service Department. Proceedings of the 3rd International Conference on Vocational Higher Education (ICVHE 2018), 137–144. https://doi.org/10.2991/assehr.k.200331.133
- Yang, Y. (2023). The Characteristics of University Principal Leadership and the Path of Improvement-Based on Sergiovanni's "Five Forces Model" Leadership Theory. Academic Journal of Humanities & Social Sciences, 6(12), 39-43. https://doi.org/10.25236/AJHSS.2023.061206